Welcome Task Force Members & Guests

A few notes prior to the meeting starting:

Task Force Members, if possible, please change your screen name to be TF_Your_Name, please have your camera on and relevant documents available at the beginning of the meeting.

- Welcome to the public who are watching the meeting via Live Streaming. If we have a breakout session in today's meeting, individual breakout rooms will not be streamed. These discussions will not involve any decision making and a readout from each breakout will be provided when the full meeting resumes.
- If the public has any questions or comments, these can be sent via email to Amy Carman at <u>carman_a@cde.state.co.us</u>

SB 23-287 School Finance Task Force



COLORADO Department of Education

October 17, 2023

Virtual Meeting



RESEARCH & APPLIED DATA INC.

SCHOOL + STATE FINANCE PROJECT

Overview of Today's Agenda

- 1. Welcome & Norms Review (10 mins) (Info & Awareness)
- 2. Adequacy process update (5 mins) (Info & Awareness)
- 3. Administrative Survey Review (10 mins) (Discussion)
- 4. At Risk Workgroup Review (20 mins) (Discussion)
- 5. Break (5 mins)
- 6. Student Need Proposal Data Review (60 mins) (Discussion)
- 7. Break (5 mins)
- 8. Student Need Proposal Refinement (45 mins) (Discussion)
- 9. Break (5 mins)
- 10. Cost of Living Proposal Development (60 mins) (Discussion)

Technical Etiquette

Zoom Etiquette:

- Task Force Members, if possible, please have your screen name as TF_Your_Name. All other Participants please have your screen name as Your_Name_Role.
- Please do not utilize the chat function
- If you wish you to comment, please use the raise hand function within Zoom and wait to be called on by the facilitator
- Please do not interrupt someone as they are speaking
- Breakout Rooms & Straw Polls

Guidelines for Interaction, Deliberation and Collaboration

- Appreciate that a variety of perspectives are represented throughout this Task Force
- Task Force Members should assume good intentions from other Task Force members
- All Task Force Members should strive to understand the intent of what has gone before and what didn't work
- When introducing or discussing new topics, please endeavour to provide a clear, concise breakdown of factors, what policies drive them and the funding that goes into each one
- Task Force Members are responsible to set aside sufficient time between meetings to accomplish all readings and work
- Please appreciate that Task Force Members are performing different roles then their day to day positions

Project Plan

Sep

<u>Tuesday, 12th</u>

- Vision Setting
- Project Plan Buildout
- Adequacy Study Parameters Design

Friday, 29th

- Adequacy Study
 Parameters Vote
- Revisit At-Risk Task Force Decisions & No Decisions
- Unpack student need & additional costs associated
- Discuss & Review current and alternative ways to fund based on need (i.e. categorical funding)
- Develop 2 proposals to model

Oct

<u>Tuesday, 17th</u>

- Proposal Review/Refinement
- Review and discuss current history and purpose of Cost of Living
- Revisit At-Risk Task Force Decisions & No Decisions
- Develop 2 Proposals to model

<u>Tuesday, 31st</u>

- Proposal Review/Refinement
- Review and discuss current indexes utilized in formula understanding history, affect, and intended purpose
- Discuss and review alternative options to address concerns
- Develop 2 proposals to model
- Review basics and funding for Institutional Charter Schools and how they differ from other Charter Schools

Nov

<u>Tuesday, 14th</u>

- Proposal Review/Refinement
- Review current challenges & effects of mill levy overrides
- Devel 2 proposals to model
- Review and discuss current size factor
- Discuss alternative methods to adjust for size & geography
- Develop 2 proposals to model

Model Development & Buildout

Dec

<u>Tuesday, 5th</u>

- Review & discuss models and the interplay between proposals-
- Refine & align on proposals (identify additional modeling requirements)
- Vote on Recommendations for
 - Prioritizing Student Need
 - Cost of Living Factor
 - Multiplicative Indexes

<u>Tuesday, 12th</u>

- Review & discuss models
- Vote on Recommendations for
 - ICSs
 - Size Factor
 - Undecided AT RISK

proposals

Note: Task Force Members will be able to provide feedback outside of the optional Jan meeting

Jan

Friday, 12th

feedback (In

Final Report

person) for the

Discuss and

provide

6

Workgroup Purpose & Scope

Required Task Force Action	Status
Recommendations due and parameters for 2024 study	Completed
Prioritizing student need in the formula	Model & revise draft recommendation
Recalibrating the cost of living factors	Identify, develop, and align on 2 proposals to model
Eliminating the use of multiplicative indexes	Not Started
Revising the size factor	Not Started
Securing Equalization in Mill Levy Overrides for Institute Charter Schools	Not Started
Report Detailing Findings	Not Started

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What have we done: On Sep 29th the Task Force developed and approved 2 sets of parameters for 2 separate Adequacy Studies



Current actions & next steps

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Purpose of the Survey: To collect feedback and input around meetings

and resources

Participation: 14 out of 20 Task Force Members

Takeaways (Survey Results):

- 1. More breaks
- 2. Utilize Breakout Rooms
- 3. Model & data
- 4. More facilitation from the Task Force Chair

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2022 At Risk Working Group - History

Purpose of today's presentation is to answer....

- 1. What was the At Risk Measure Working Group and what was its purpose?
- 2. What did the Working Group achieve?
- 3. What did it not achieve?

Will utilize CDE's summary presentation to the State Board of Education in February 2023 as a foundation to answer these questions. Additional information / clarification shown in red.



At-Risk Measures Working Group Report to State Board of Education

February 8, 2023

HB 22-1202

The "why" behind the bill was to replace FRPL as the at-risk measure with something more usable and representative.

HB 22-1202 created a new At-Risk Measure for the School Finance formula and established a working group to provide input on several topics:

- collecting the necessary data to implement the measure;
- developing the neighborhood socioeconomic status index and determining the (minimum of) five index factors;
- determining how a student's neighborhood socioeconomic index value should be incorporated;
- conducting pre-implementation modeling and testing with actual data;
- considering the impact of the new measure on other programs;
- determining the distribution of at-risk funding, how districts and charter schools will demonstrate that at-risk funding is being used to serve at- risk students, the process for initially identifying students, and the design of a hold-harmless provision.



At-Risk Measure Working Group

New At-Risk Measure

Identified Student Percentage (ISP)

+

Neighborhood Socioeconomic Status (SES) Indicator The two counts together result in a new, imputed at-risk count for each district. It is no longer a pure headcount.

This is a headcount. It *replaces* using a count of students who qualify for free or reduced price lunch (FRPL).

URBAN INSTITUTE

This is a weighted count. It is new. It adds students to the ISP count based on the conditions in student neighborhoods. Currently assumes every student has some^a weight/need.



Identified Student Percentage



Identified Student Percentage

- ISP = Directly Certified Students + Categorically Eligible Students
 - Directly Certified Students: Students who are administratively linked to their household's participation in SNAP or TANF (typically, 130% FPL or less), or Migrant Education Program.
 - Categorically Eligible Students: Students who experience homelessness (lack a fixed, regular, or adequate nighttime residence), participate in the Head Start program, or are determined to be a runaway, in foster care, or a migrant student.
- Eligible children may also be certified for free meals through their household's participation in Medicaid/CHIP+
- This means that submission of a FRPL form will no longer make a student eligible for at-risk



Recommendations for SES Components

- The Socio-Economic Status (SES) is recommended to include the following data points from the American Community Survey (ACS):
 - \circ $\,$ Share of those in the same residence as of last year $\,$
 - Share of adults age 25 or older with a bachelor's degree or higher
 - Share of children under 18 who are adopted, foster, or living with relatives that are not their biological parents
 - Median household income
 - Share of occupied housing units with more than 0.5 occupants per room
 - Average ratio of income to rent/ownership costs
 - Share of children age 5 to 17 who speak non-English language at home

Every student's address is used to assess neighborhood conditions the district is serving. New impacts of school choice, MDOL.



Other Recommendations

- Count Equalization
 - At-risk count should be equal to at least the total number of students identified as eligible for FRPL in SY2022-23

- Hold Harmless
 - Districts should not receive less At-Risk funding than they did in SY2022-23
 - Hold harmless provision should be reconsidered after first year of implementation and every five years thereafter



Other Recommendations

Every student in the district is placed into a quintile based on their address and associated census data.

- Use of Quintiles for SES
 - ACS data points should be averaged into an SES Index, which divides each Census block group into one of five socio-economic status quintiles
- Implementation timeline
 - The working group recommends waiting to implement the new At-Risk Measure until the 2024-25 school year



Unresolved Issues



- Weight Among Quintiles
 - 75 percent ISP, 25 percent SES Index 8 votes
 - 60 percent ISP, 40 percent SES Index 1.5 votes
 - 50 percent ISP, 50 percent SES Index 9.5 votes

The working group was unable to resolve these 2 recommendations because of a lack of actual data to model the implications.

- At-Risk Measure Weighting
 - (Low) 1, 0.8, 0.6, 0.4, 0.2 (High) Even weight 5 votes
 - (Low) 1, 0.9, 0.7, 0.5, 0.3 (High) Concentrated weight 14 votes
 - (Low) 1, 0.9, 0.8, 0.6, 0.2 (High) Concentrated weight 1 vote

This means students in the lowest need / high SES quintile are still weighted.





- Use of American Community Survey (ACS) in rural communities
 - ACS data may not fully represent the socioeconomic conditions of very small districts
- Timing of Medicaid/Children Health Plan (CHP) student count availability

Current est. is October

- Medicaid counts to include in ISP will not be available until July or August of 2023
- Large swings in ISP versus Free and Reduced Lunch percentages
 - ISP percentages are markedly different from their free and reduced lunch percentages as measured by deciles for ~20 districts



An Example

How to Implement SES Index

	Sample District 500 Students Total							
	ISP (30%) 150 Students	Lowest SES 80 Students	2nd SES 120 Students	3rd SES 200 Students	4th SES 50 Students	Highest SES 50 Students		
А	150	<u>x 1.0</u> 80	<u>x 0.8</u> 96	<u>x 0.6</u> 120	<u>x 0.4</u> 20	<u>x 0.2</u> 10	Even quintile weight	
	150			326				
	150	<u>x 1.0</u> 80	<u>x 0.9</u> 108	<u>x 0.8</u> 160	<u>x 0.6</u> 30	<u>x 0.3</u> 15	Concentrated quintile weight	
В	150			393				
The ISP count and the SES count are multiplied by their weights in the formula (i.e. 60%/40%) to get the final imputed count.							23	

2022 At Risk Working Group - History

Follow up questions to CDE

CDE's At Risk Measure Working Group web page

Question: How do you want to handle future modeling regarding the At-Risk factor in the context of needing to provide a comprehensive recommendation around student need in the state funding formula?

- Use current data to model*
- Make some key assumptions that may require recommendations from this task force

* For modeling developed for this meeting, current At Risk data was used

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5 Minute Break



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Student Need Discussion: Progress to Date

What have we done?

- Reviewed the components of school funding formulas.
- Task Force members provided perspectives on how the formula should prioritize student need.
- Facilitator synthesized perspectives and developed set of proposals for review.
- Task Force members provided input and feedback on proposals.
- Facilitator synthesized input/feedback, and modeled the impact of the proposed changes.

Task Force Responsibility:

The specific charge of the task force is to make recommendations to the school finance formula for the 2024-25 budget year, which includes the following:

> "prioritizing student needs in the formula, including measures, to the extent possible, that align the at-risk factor, english language learner factor, and special education categorical funding based upon available evidence-based research on student-centered funding that has a direct impact on student outcomes."

Purpose of the Survey: To collect feedback and input on student need proposals.

- Participation: 14 out of 20 Task Force Members
- Takeaways (Survey Results and Synthesis):
 - 1. Proposals are generally on the right track.
 - 2. Proposals should include **increased** weights for student need.
 - 3. Task Force members want to look at outputs!

Process for Decision Making

Process for Decision Making

- 1. Review the content through pre-reads, presentations, and discussion
- 2. Identify, develop, and align on 2 proposals to model
- 3. Model & review data discussing impact, unintended effects, and potential outcomes
- 4. Revise and finalize a draft recommendation
- 5. Utilizing aspects of Robert's Rules a member of the Task Force makes a motion to accept the proposed recommendation
- 6. Another Task Force member must 2nd it
- 7. The Task Force is given the opportunity to discuss
- 8. Once points of discussion have been raised the facilitator will move to take a vote on whether to accept or reject the proposed recommendation
- 9. If a majority vote to accept the proposal, it will be incorporated into the final report, if not, the proposal must be revised and finalized again (Step 4)

We are <u>not</u> making any decisions, finalizing any recommendations, or voting on any changes today.

Our goals for today:

- **Share** how the proposed changes impact Colorado students and schools.
- **Provide space** for task force members to provide feedback, perspectives, and additional changes to proposals based on shared impact.
- **Understand** what information task force members need in order to make decisions.
- **Solidify** the next set of student need proposals for additional modeling and impact analysis.

How we will review outcomes (1/2)

- Modeling outcomes will be analyzed and presented for each student need formula change, for each proposal in comparison to the other changes to a specific formula element.
 - For example, the impact of <u>increasing the current At-Risk weight to 1.0</u>, compared to <u>changing the current At-Risk weight to .29</u>.
- For each formula change, the following impacts will be presented:
 - Change in total program cost occurring as a result of this change, compared to other proposals.
 - Change in total program cost (% and \$) compared to other proposals.
 - By district per-pupil wealth (quartiles)
 - By district At-Risk percentages (quartiles)
 - By district size (quartiles)
 - By district sparsity (rural, small rural, urban)

How we will review outcomes (2/2)

Sample table for a <u>hypothetical proposal</u>

			Proposal 1	Proposal Z	Rroposal 3
Measured Impact on Total Program Funding	District Count	Student Counts	Increase At-Risk weight to <u>1.0,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Nisk weight to <u>0.5,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase AI-Risk weight to <u>0.75,</u> and remove <u>cap (0.3)</u> on total bossible At-Risk weight.
Low (less than 34% At-Risk)	45	300,000	+\$100,000,000 +25%	+\$25,000,000 +15%	+\$50,000,000 +15%
Medium (between 34-46% At–Risk)	44	150,000	+\$200,000,000	+\$50,000,000 +25%	+\$100,000,000 +25%
High (between 46-59% At-Risk)	44	100,000	+\$300,000,000 +45%	+\$75,000,000 +35%	+\$200,000,000 +35%
Very High (greater than 59% At-Risk)	45	200,000	+\$400,000,000 +55%	+\$100,000,000 +45%	+\$300,000,000 +45%
Total	178	750,000	+\$1,000,000,000 +25%	+\$250,000,000 +15%	+\$650,000,000 +20%
Change to At-Risk Funding	-	-	+\$900,000,000 +200%	+\$200,000,000 +45%	+\$500,000,000 +90%

Key Modeling Assumptions

The figures presented in this presentation are <u>estimates</u> based on assumptions and available data, and are not official government estimates by CDE or LCS. These figures are subject to change with new data and policy changes.

- The latest version of the School Finance Funding model for FY 2024-25 was used. This model was provided by CDE.
- Data for ELL by proficiency level and student eligibility and SPED Tier A and B counts were provided by CDE.
 - These counts may differ from the data provided in the FY 2024-25 models due to different reporting years. The data provided by CDE is for FY 2022-23, while the original model includes projections for FY 2024-25.
- For this analysis, total program funding before the Budget Stabilization Factor was evaluated across district types.
- At-Risk modeling uses current law at-risk counts and %s (<u>NOT new indicator</u>) contained in School Finance Funding model for FY 2024-25.

At-Risk: Proposal Review

Student Need	Proposal 1	Proposal 2	Proposal 3
At-Risk	Increase At-Risk weight to at least <u>1.0</u> , in line with research recommendations.	Increase At-Risk weight to <u>0.5</u> , as determined by Task Force Members.	Increase At-Risk weight to <u>0.75</u> , as determined by Task Force Members.
	Remove <u>cap (0.3)</u> on total possible At-Risk weight.	Remove <u>cap (0.3)</u> on total possible At-Risk weight.	Remove <u>cap (0.3)</u> on total possible At-Risk weight.

At-Risk: Modeled Outputs for <u>At-Risk Quartiles</u>

Increasing At-Risk weight and removing the cap results in significant additional investments in total program funding (**§1.4 billion to \$3.3 billion**). All proposals benefit **very high need districts** the most.

			Proposal 1	Proposal 2	Proposal 3
Measured Impact on Total Program Funding	District Count	Student Counts	Increase At-Risk weight to <u>1.0,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.5,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.75,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.
Low (less than 34% At-Risk)	45	373,242	+\$1,190,915,195 +29%	+\$514,043,118 +12%	+\$893,527,639 +22%
Medium (between 34-46% At–Risk)	44	148,426	+\$545,852,974 +33%	+\$236,712,465 +14%	+\$392,441,627 +24%
High (between 46-59% At-Risk)	44	122,419	+\$587,702,414 +42%	+\$253,482,303 +18%	+\$420,592,358 +30%
Very High (greater than 59% At-Risk)	45	206,050	+\$1,314,852,600 +54%	+\$567,816,377 +23%	+\$941,334,489 +38%
Total	178	850,137	+\$3,639,323,183 +38%	+\$1,572,054,263 +16%	+\$2,647,896,114 +28%
Change to At-Risk Funding	-	-	+\$3,274,083,630 +648%	+\$1,413,808,840 +280%	+\$2,343,946,235 +464%

At-Risk: Modeled Outputs for Size Quartiles

Changes to the At-Risk weight benefits larger districts on a **<u>dollar basis</u>** due to the number of funded pupils, however on a **<u>percent basis</u>**, all districts receive similar increases.

			Proposal 1	Proposal 2	Proposal 3
Measured Impact on Total Program Funding	District Count	Student Counts	Increase At-Risk weight to <u>1.0,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.5,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.75,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.
Small (less than 217 students)	45	6,195	+\$48,207,793 +39%	+\$20,817,001 +17%	+\$34,512,397 +28%
Medium (between 217 and 583)	44	15,185	+\$81,321,706 +38%	+\$35,122,933 +16%	+\$58,222,319 +27%
Large (between 583 and 2,173)	44	51,025	+\$233,276,896 +39%	+\$99,085,389 +17%	+\$166,431,696 +28%
Very Large (greater than 2,173 students)	45	777,732	+\$3,276,516,788 +38%	+\$1,417,028,940 +16%	+\$2,388,729,701 +28%
Total	178	850,137	+\$3,639,323,183 +38%	+\$1,572,054,263 +16%	+\$2,647,896,114 +28%
Change to At-Risk Funding	-	-	+\$3,274,083,630 +648%	+\$1,413,808,840 +280%	+\$2,343,946,235 +464%

At-Risk: Modeled Outputs for Per-Pupil Wealth Quartiles

Districts with <u>low and high per-pupil wealth</u> benefit the most from changes to the At-Risk weight.

			Proposal 1	Proposal 2	Proposal 3
Measured Impact on Total Program Funding	District Count	Student Counts	Increase At-Risk weight to <u>1.0,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.5,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.75,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.
Low (less than \$127,250 PP)	45	204,531	+\$890,399,730 +39%	+\$385,452,919 +17%	+\$639,338,386 +28%
Medium (between \$127,250 and \$204,926)	44	425,773	+\$1,732,586,911 +36%	+\$755,881,489 +16%	+\$1,283,351,416 +27%
High (between \$204,926 and \$445,582)	44	179,613	+\$858,078,510 +41%	+\$363,799,776 +18%	+\$612,416,269 +29%
Very High (greater than \$445,582 PP)	45	40,220	+\$158,258,031 +32%	+\$66,920,079 +13%	+\$112,790,042 +23%
Total	178	850,137	+\$3,639,323,183 +38%	+\$1,572,054,263 +16%	+\$2,647,896,114 +28%
Change to At-Risk Funding	-	-	+\$3,274,083,630 +648%	+\$1,413,808,840 +280%	+\$2,343,946,235 +464%

At-Risk: Modeled Outputs for Sparsity Type

For each proposal, urban districts receive the **largest dollar increases** in total program funding, but are receiving similar percent increases as rural or small rural districts.

			Proposal 1	Proposal 2	Proposal 3
Measured Impact on Total Program Funding	District Count	Student Counts	Increase At-Risk weight to <u>1.0,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.5,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.	Increase At-Risk weight to <u>0.75,</u> and remove <u>cap (0.3)</u> on total possible At-Risk weight.
Urban	31	714,924	+\$3,018,571,874 +38%	+\$1,306,107,668 +16%	+\$2,204,097,212 +28%
Rural	37	97,226	+\$407,557,605 +37%	+\$173,843,504 +16%	+\$291,154,772 +27%
Small Rural	110	37,988	+\$213,193,704 +39%	+\$92,103,091 +17%	+\$152,644,130 +28%
Total	178	850,137	+\$3,639,323,183 +38%	+\$1,572,054,263 +16%	+\$2,647,896,114 +28%
Change to At-Risk Funding	-	-	+\$3,274,083,630 +648%	+\$1,413,808,840 +280%	+\$2,343,946,235 +464%

Breakout Rooms: At Risk

Discussion Topics

- Which change, or changes, **prioritize student need in the formula**, in your view?
- What additional changes or revisions would you make to the existing proposals based upon the impact shared today?
- Other than specific district-by-district impacts, what additional information do you need on the impact of formula changes moving forward?

10 Minute Breakout:

- Review data individually (1-3 mins)
- Discuss (4-10 mins)

At-Risk Concentration: Proposal Review

Student Need	Proposal 1	Proposal 2	Synthesis of TF Member Feedback
Concentration of At-Risk	•	ed at this time due to Task per feedback.	None

ELL: Proposal Review

Student Need	Proposal 1	Proposal 2	Proposal 3	Proposal 4
English Language Learners (ELL)	Remove current ELL weight and implement additional weights for 3 proficiency categories sourced from Hawaii funding model: 1. Fully proficient: <u>0.1</u> 2. Limited proficient: <u>0.25</u> 3. Non-English proficient: <u>0.5</u> Aligned to EdBuild Moonshot Policy Recommendation. No eligibility cap for students, regardless of	Increase current ELL weight to 0.5 , as determined by Task Force Members. No eligibility cap for students, regardless of proficiency.	Remove current ELL weight and implement additional weights for 3 proficiency categories sourced from Hawaii funding model: 1. Fully proficient: <u>0.1</u> 2. Limited proficient: <u>0.25</u> 3. Non-English proficient: <u>0.5</u> Aligned to EdBuild Moonshot Policy Recommendation. Increase student eligibility to 5 years regardless of	Increase current ELL weight to 0.5 , as determined by Task Force Members. Increase student eligibility to 5 years regardless of proficiency.
	proficiency.		proficiency.	

ELL: Modeled Outputs for <u>At-Risk Quartiles</u>

Increases to the ELL weight or proficiency weighting results in <u>small increases</u> in total program funding between <u>2 and 4 percent</u>. Districts with <u>very high needs benefit</u> the most from each proposal.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>No eligibility</u> <u>cap</u> for students, regardless of proficiency.	Proposal 2 Increase current ELL weight to <u>0.5. No eligibility cap</u> for students, regardless of proficiency.	Proposal 3 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>5 year</u> <u>eligibility cap</u> for students, regardless of proficiency.	Proposal 4 Increase current ELL weight to <u>0.5. 5 year eligibility cap</u> for students, regardless of proficiency.
Low (less than 34% At-Risk)	45	373,242	+\$55,166,587 +1%	+\$87,202,709 +2%	+\$37,489,486 +1%	+\$58,087,650 +1%
Medium (between 34-46% At–Risk)	44	148,426	+\$33,242,070 +2%	+\$48,084,753 +3%	+\$22,324,020 +1%	+\$31,074,233 +2%
High (between 46-59% At-Risk)	44	122,419	+\$31,336,705 +2%	+\$44,175,486 +3%	+\$21,575,576 +2%	+\$29,454,403 +2%
Very High (greater than 59% At-Risk)	45	206,050	+\$162,352,670 +7%	+\$227,249,826 +9%	+\$103,518,994 +4%	+\$135,010,015 +6%
Total	178	850,137	+\$282,098,032 +3%	+\$406,712,774 +4%	+\$184,908,077 +2%	+\$253,626,301 +3%
Change to ELL Funding	-	-	+\$292,984,175 +562%	+\$420,211,208 +806%	+\$193,745,381 +371%	+\$265,617,956 +509%

44

ELL: Modeled Outputs for <u>Size Quartiles</u>

Very large districts receive the **largest increases** in total program funding under each proposal due to the large number of funded pupils.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>No eligibility</u> <u>cap</u> for students, regardless of proficiency.	Proposal 2 Increase current ELL weight to <u>0.5</u> . <u>No eligibility cap</u> for students, regardless of proficiency.	Proposal 3 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>5 year</u> <u>eligibility cap</u> for students, regardless of proficiency.	Proposal 4 Increase current ELL weight to <u>0.5</u> . <u>5 year eligibility cap</u> for students, regardless of proficiency.
Small (less than 217 students)	45	6,195	+\$1,166,064 +1%	+\$1,703,290 +1%	+\$702,567 +1%	+\$963,175 +1%
Medium (between 217 and 583)	44	15,185	+\$2,267,702 +1%	+\$3,633,123 +2%	+\$1,350,852 +1%	+\$2,141,123 +1%
Large (between 583 and 2,173)	44	51,025	+\$13,624,735 +2%	+\$20,243,729 +3%	+\$8,820,593 +1%	+\$12,257,914 +2%
Very Large (greater than 2,173 students)	45	777,732	+\$265,039,531 +3%	+\$381,132,632 +4%	+\$174,034,064 +2%	+\$238,264,088 +3%
Total	178	850,137	+\$282,098,032 +3%	+\$406,712,774 +4%	+\$184,908,077 +2%	+\$253,626,301 +3%
Change to ELL Funding	-	-	+\$292,984,175 +562%	+\$420,211,208 +806%	+\$193,745,381 +371%	+\$265,617,956 +509%

-5

ELL: Modeled Outputs for Per Pupil Quartiles

Districts with high or very high per-pupil wealth receive the <u>largest percent increases</u> in program funding under each proposal.

			Proposal 1	Proposal 2	Proposal 3	Proposal 4
Measured Impact on Total Program Funding	District Count	Student Counts	Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>No eligibility</u> <u>cap</u> for students, regardless of proficiency.	Increase current ELL weight to <u>0.5</u> . <u>No eligibility cap</u> for students, regardless of proficiency.	Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>5 year</u> <u>eligibility cap</u> for students, regardless of proficiency.	Increase current ELL weight to <u>0.5</u> . <u>5 year eligibility cap</u> for students, regardless of proficiency.
Low (less than \$127,250 PP)	45	204,531	+\$31,264,641 +1%	+\$45,475,512 +2%	+\$20,555,412 +1%	+\$28,676,439 +1%
Medium (between \$127,250 and \$204,926)	44	425,773	+\$138,714,483 +3%	+\$202,613,484 +4%	+\$94,184,938 +2%	+\$132,325,414 +3%
High (between \$204,926 and \$445,582)	44	179,613	+\$94,895,696 +5%	+\$134,231,352 +6%	+\$58,104,083 +3%	+\$76,356,052 +4%
Very High (greater than \$445,582)	45	40,220	+\$17,223,212 +3%	+\$24,392,426 +5%	+\$12,063,643 +2%	+\$16,268,396 +3%
Total	178	850,137	+\$282,098,032 +3%	+\$406,712,774 +4%	+\$184,908,077 +2%	+\$253,626,301 +3%
Change to ELL Funding	-	-	+\$292,984,175 +562%	+\$420,211,208 +806%	+\$193,745,381 +371%	+\$265,617,956 +509%

ELL: Modeled Outputs for Sparsity Type

Under each proposal, urban districts receive the **largest dollar and percent increases** in total program funding. Again, due to serving a majority of CO students.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>No eligibility</u> <u>cap</u> for students, regardless of proficiency.	Proposal 2 Increase current ELL weight to <u>0.5. No eligibility cap</u> for students, regardless of proficiency.	Proposal 3 Implement weights for 3 proficiency categories: Fully proficient: <u>0.1</u> , Limited proficient: <u>0.25</u> , Non-English proficient: <u>0.5</u> . <u>5 year</u> <u>eligibility cap</u> for students, regardless of proficiency.	Proposal 4 Increase current ELL weight to <u>0.5</u> . <u>5 year eligibility cap</u> for students, regardless of proficiency.
Urban	45	714,924	+\$239,463,966 +3%	+\$346,365,383 +4%	+\$156,271,110 +2%	+\$215,287,725 +3%
Rural	44	97,226	+\$34,591,508 +3%	+\$48,016,794 +4%	+\$23,627,202 +2%	+\$30,959,403 +3%
Small Rural	44	37,988	+\$8,042,558 +1%	+\$12,330,598 +2%	+\$5,009,764 +1%	+\$7,379,172 +1%
Total	178	850,137	+\$282,098,032 +3%	+\$406,712,774 +4%	+\$184,908,077 +2%	+\$253,626,301 +3%
Change to ELL Funding	-	-	+\$292,984,175 +562%	+\$420,211,208 +806%	+\$193,745,381 +371%	+\$265,617,956 +509%

Breakout Rooms: ELL

Discussion Topics

- Which change, or changes, **prioritize student need in the formula**, in your view?
- What additional changes or revisions would you make to the existing proposals based upon the impact shared today?
- Other than specific district-by-district impacts, what additional information do you need on the impact of formula changes moving forward?

10 Minute Breakout:

- Review data individually (1-3 mins)
- Discuss (4-10 mins)

ELL Concentration: Proposal Review

Student Need	Proposal 1	Proposal 2	Synthesis of TF Member Feedback
Concentration of ELL	Given lack of comparison state frameworks, aligning to the existing CO Concentration of At-Risk calculation:	Given lack of comparison state frameworks, aligning to the existing CO Concentration of At-Risk calculation:	Eliminate ELL concentration if greater weights are applied
	For <u>districts with a percentage of at-risk</u> <u>pupils that exceeds the statewide average</u> and have <u>at least 459</u> pupils enrolled, the weight is increased by <u>0.03</u> for each percentage point above the average.	For <u>districts with a percentage of at-risk</u> <u>pupils that exceeds the statewide average</u> and have <u>at least 459</u> pupils enrolled, the weight is increased by <u>0.03</u> for each percentage point above the average.	
	For <u>districts with a percentage of pupils</u> <u>that exceeds the statewide average</u> and have <u>more than 50,000 pupils</u> enrolled, the weight is increased by <u>0.036</u> for each percentage point above the average.	For <u>districts with a percentage of pupils</u> <u>that exceeds the statewide average</u> and have <u>more than 50,000 pupils</u> enrolled, the weight is increased by <u>0.036</u> for each percentage point above the average.	
	Do not include <u>cap (0.3)</u> on total possible ELL weight.	Include <u>cap (0.3)</u> on total possible ELL weight.	

Special Education: Proposal Review

Student Need	Proposal 1	Proposal 2	Proposal 3
Students with Disabilities	 SPED Categorical dollars remain the same. Create formula weight based on actual Colorado per pupil spending data using state and local share of spending. Include an additional SPED weight in the formula that would ensure total spending from state and local sources derives a total weight of 2.32. Note: Justification around why "2.32" FY 2021 Spending: \$995,403,128 FY 2021 Spending: \$995,403,128 FY 2021 Spending Per Students: 106,299 FY 2021 Spending Per Student: \$9,364 per student Total Per Pupil (inc. FY 21 Base): \$16,448 per student Weight over Base (\$16,448 / \$7,083.61) = 2.32 	SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier B's weight is determined using the current funding per student by tier compared to the FY 21 Base Amount (\$7,083.61). Tier A: 0.5 (as determined by Task Force Members) Tier B: 0.85 (\$6,000 / \$7,083.61) (\$6,000 being the maximum amount per student available for Tier B)	 SPED Categorical dollars remain the same. Alternative Recommendation from TF Members: Move Tier A funding inside of the formula with a <u>0.75</u> weight. This will be known as the Supplemental Tier A funding. Continue to fund Tier B as is.

SPED: Modeled Outputs for <u>At-Risk Quartiles</u>

Depending on the proposal, including a SPED factor in the funding formula results in large or moderate increases in total program funding (<u>between 7 and 20 percent</u>). Districts with varying levels of need appear to have <u>similar</u> <u>percent increases</u> in total program funding.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 SPED Categorical dollars remain the same. Include an additional SPED weight in the formula of <u>2.32</u> .	Proposal 2 SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier A: <u>0.5</u> , Tier B: <u>0.85</u>	Proposal 3 SPED Categorical dollars remain the same. Move Tier A funding inside of the formula with a <u>0.75</u> weight.
Low (less than 34% At-Risk)	45	373,242	+\$1,069,313,622 +26%	+\$274,057,266 +7%	+\$270,398,751 +7%
Medium (between 34-46% At–Risk)	44	148,426	+\$467,544,925 +28%	+\$108,668,870 +7%	+\$114,539,841 +7%
High (between 46-59% At-Risk)	44	122,419	+\$394,437,903 +28%	+\$97,183,747 +7%	+\$100,155,974 +7%
Very High (greater than 59% At-Risk)	45	206,050	+\$715,001,199 +29%	+\$177,058,232 +7%	+\$181,935,306 +7%
Total	178	850,137	+\$2,646,297,648 +28%	+\$656,968,115 +7%	+\$667,029,872 +7%
Change to SPED Funding	-	-	+\$2,725,752,268	+\$677,702,556	+\$687,764,314

SPED: Modeled Outputs for <u>Size Quartiles</u>

Very large districts receive the <u>largest dollar increases</u> in total program funding under each proposal, while small districts receive the <u>largest percent increases</u> under each proposal.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 SPED Categorical dollars remain the same. Include an additional SPED weight in the formula of <u>2.32</u> .	Proposal 2 SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier A: <u>0.5</u> , Tier B: <u>0.85</u>	Proposal 3 SPED Categorical dollars remain the same. Move Tier A funding inside of the formula with a <u>0.75</u> weight.
Small (less than 217 students)	45	6,195	+\$39,941,933 +33%	+\$9,503,835 +8%	+\$10,992,992 +9%
Medium (between 217 and 583)	44	15,185	+\$67,132,852 +31%	+\$16,130,842 +8%	+\$18,139,232 +8%
Large (between 583 and 2,173)	44	51,025	+\$181,419,246 +30%	+\$44,539,645 +7%	+\$46,989,884 +8%
Very Large (greater than 2,173 students)	45	777,732	+\$2,357,803,617 +27%	+\$586,793,793 +7%	+\$590,907,763 +7%
Total	178	850,137	+\$2,646,297,648 +28%	+\$656,968,115 +7%	+\$667,029,872 +7%
Change to SPED Funding	-	-	+\$2,725,752,268	+\$677,702,556	+\$687,764,314

SPED: Modeled Outputs for <u>Per Pupil Quartiles</u>

Districts with varying levels of wealth appear to have <u>similar percent increases</u> in total program funding under each proposal.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 SPED Categorical dollars remain the same. Include an additional SPED weight in the formula of 2.32.	Proposal 2 SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier A: <u>0.5</u> , Tier B: <u>0.85</u>	Proposal 3 SPED Categorical dollars remain the same. Move Tier A funding inside of the formula with a <u>0.75</u> weight.
Low (less than \$127,250 PP)	45	204,531	+\$625,073,556 +28%	+\$148,627,689 +7%	+\$149,569,703 +7%
Medium (between \$127,250 and \$204,926)	44	425,773	+\$1,281,379,294 +27%	+\$329,603,019 +7%	+\$332,310,192 +7%
High (between \$204,926 and \$445,582)	44	179,613	+\$595,164,064 +29%	+\$143,720,662 +7%	+\$146,597,228 +7%
Very High (greater than \$445,582 PP)	45	40,220	+\$144,680,734 +29%	+\$35,016,744 +7%	+\$38,552,750 +8%
Total	178	850,137	+\$2,646,297,648 +28%	+\$656,968,115 +7%	+\$667,029,872 +7%
Change to SPED Funding	-	-	+\$2,725,752,268	+\$677,702,556	+\$687,764,314

SPED: Modeled Outputs for Sparsity Type

Urban districts benefit the <u>most</u> under each proposal when looking at total program funding, however funding is <u>increasing at a similar rate</u> to rural or small rural districts.

Measured Impact on Total Program Funding	District Count	Student Counts	Proposal 1 SPED Categorical dollars remain the same. Include an additional SPED weight in the formula of 2.32.	Proposal 2 SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier A: <u>0.5</u> , Tier B: <u>0.85</u>	inside of the formula with a 0.75
Urban	31	714,924	+\$2,147,578,962 +27%	+\$536,320,589 +7%	+\$536,484,633 +7%
Rural	37	97,226	+\$327,488,867 +30%	+\$79,362,649 +7%	+\$84,581,134 +8%
Small Rural	110	37,988	+\$171,229,820 +32%	+\$41,284,876 +8%	+\$45,964,105 +9%
Total	178	850,137	+\$2,646,297,648 +28%	+\$656,968,115 +7%	+\$667,029,872 +7%
Change to SPED Funding	-	-	+\$2,725,752,268	+\$677,702,556	+\$687,764,314

Breakout Rooms: Special Education

Discussion Topics

- Which change, or changes, **prioritize student need in the formula**, in your view?
- What additional changes or revisions would you make to the existing proposals based upon the impact shared today?
- Other than specific district-by-district impacts, what additional information do you need on the impact of formula changes moving forward?

10 Minute Breakout:

- Review data individually (1-3 mins)
- Discuss (4-10 mins)

Additional Student Needs

Student Need	Proposal 1	Proposal 2	Synthesis of TF Member Feedback
Concentration of At-Risk	No modification is prioritized at this time due to Task Force Member feedback.		None
Gifted & Talented	No modification is prioritized at this time due to Task Force Member feedback		Comments re: adding GTE to formula "Move into the formula as a student-based factor. Identify a weight that reflects current funding levels." Include weights as suggested in <u>HB18-1232</u> (between 0.15 to 0.18 depending on district size)
Grade Levels		ed at this time due to Task ber feedback	Question re: new pre-k system "How does the new PreK system interact with the Grade Level option?"
Low Socio-Economic Background		ed at this time due to Task per feedback	None
Other		ed at this time due to Task per feedback	None

Overview of Today's Agenda

- 1. Welcome & Norms Review (10 mins) (Info & Awareness)
- 2. Adequacy process update (5 mins) (Info & Awareness)
- 3. Administrative Survey Review (10 mins) (Discussion)
- 4. At Risk Workgroup Review (20 mins) (Discussion)
- 5. Break (5 mins)
- 6. Student Need Proposal Data Review (60 mins) (Discussion)
- 7. Break (5 mins)
- 8. Student Need Proposal Refinement (45 mins) (Discussion)
- 9. Break (5 mins)
- 10. Cost of Living Proposal Development (60 mins) (Discussion)

5 Minute Break



Overview of Today's Agenda

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- 9. Break (5 mins)
- 10. Cost of Living Proposal Development (60 mins) (Discussion)

At-Risk: Proposal Feedback

Student Need	Proposal 1	Proposal 2	Proposal 3
At-Risk	Increase At-Risk weight to at least <u>1.0</u> , in line with research recommendations.	Increase At-Risk weight to <u>0.5</u> , as determined by Task Force Members.	Increase At-Risk weight to <u>0.75</u> , as determined by Task Force Members.
	Remove <u>cap (0.3)</u> on total possible At-Risk weight.	Remove <u>cap (0.3)</u> on total possible At-Risk weight.	Remove <u>cap (0.3)</u> on total possible At-Risk weight.

At-Risk Concentration: Proposal Feedback

Student Need	Proposal 1	Proposal 2
Concentration of At-Risk	No modification is prioritized at this tim	e due to Task Force Member feedback.

ELL: Proposal Feedback

Student Need	Proposal 1	Proposal 2	Proposal 3	Proposal 4
English Language Learners (ELL)	Remove current ELL weight and implement additional weights for 3 proficiency categories sourced from Hawaii funding model: 1. Fully proficient: <u>0.1</u> 2. Limited proficient: <u>0.25</u> 3. Non-English proficient: <u>0.5</u> Aligned to EdBuild Moonshot Policy Recommendation. No eligibility cap for students, regardless of proficiency.	Increase current ELL weight to 0.5 , as determined by Task Force Members. No eligibility cap for students, regardless of proficiency.	Remove current ELL weight and implement additional weights for 3 proficiency categories sourced from Hawaii funding model: 1. Fully proficient: <u>0.1</u> 2. Limited proficient: <u>0.25</u> 3. Non-English proficient: <u>0.5</u> Aligned to EdBuild Moonshot Policy Recommendation. Increase student eligibility to 5 years regardless of proficiency.	Increase current ELL weight to 0.5 , as determined by Task Force Members. Increase student eligibility to 5 years regardless of proficiency.

Special Education: Proposal Feedback

Student Need	Proposal 1	Proposal 2	Proposal 3
Students with Disabilities	 SPED Categorical dollars remain the same. Create formula weight based on actual Colorado per pupil spending data using state and local share of spending. Include an additional SPED weight in the formula that would ensure total spending from state and local sources derives a total weight of 2.32. Note: Justification around why "2.32" FY 2021 Spending: \$995,403,128 FY 2021 Spending: \$995,403,128 FY 2021 Spending Per Students: 106,299 FY 2021 Spending Per Student: \$9,364 per student Total Per Pupil (inc. FY 21 Base): \$16,448 per student Weight over Base (\$16,448 / \$7,083.61) = 2.32 	SPED Categorical dollars remain the same. Include additional Tier A and B student weights in funding formula. Tier B's weight is determined using the current funding per student by tier compared to the FY 21 Base Amount (\$7,083.61). Tier A: 0.5 (as determined by Task Force Members) Tier B: 0.85 (\$6,000 / \$7,083.61) (\$6,000 being the maximum amount per student available for Tier B)	 SPED Categorical dollars remain the same. Alternative Recommendation from TF Members: Move Tier A funding inside of the formula with a <u>0.75</u> weight. This will be known as the Supplemental Tier A funding. Continue to fund Tier B as is.

Additional Student Needs Proposal Feedback

Student Need	Proposal 1	Proposal 2
Concentration of At-Risk	No modification is prioritized at this tim	e due to Task Force Member feedback.
Gifted & Talented	No modification is prioritized at this time due to Task Force Member fee	
Grade Levels	No modification is prioritized at this time due to Task Force Member feedback	
Low Socio-Economic Background	No modification is prioritized at this time due to Task Force Member feedback	
Other	No modification is prioritized at this tim	e due to Task Force Member feedback

Overview of Today's Agenda

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5 Minute Break



Overview of Today's Agenda

- 1. Welcome & Norms Review (10 mins) (Info & Awareness)
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Cost of Living Context

Process for Decision Making

Process for Decision Making

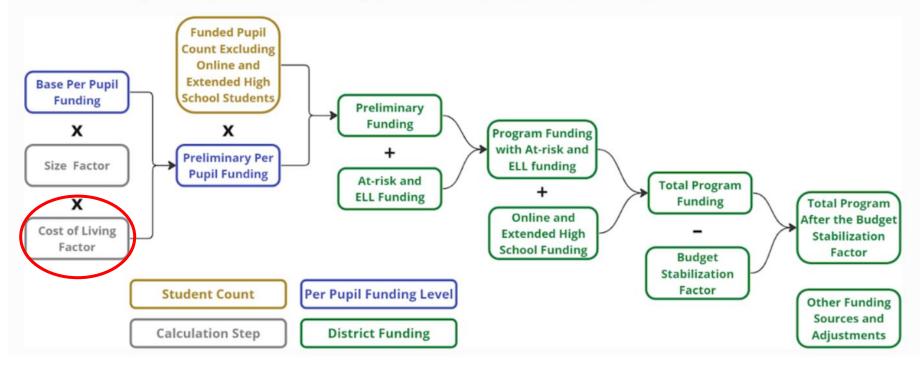
- 1. Review the content through pre-reads, presentations, and discussion
- 2. Identify, develop, and align on 2 proposals to model
- 3. Model & review data discussing impact, unintended effects, and potential outcomes
- 4. Revise and finalize a draft recommendation
- 5. Utilizing aspects of Robert's Rules a member of the Task Force makes a motion to accept the proposed recommendation
- 6. Another Task Force member must 2nd it
- 7. The Task Force is given the opportunity to discuss
- 8. Once points of discussion have been raised the facilitator will move to take a vote on whether to accept or reject the proposed recommendation
- 9. If a majority vote to accept the proposal, it will be incorporated into the final report, if not, the proposal must be revised and finalized again (Step 4)

Common Questions

CO School Finance Formula

"(B) RECALIBRATING THE COST OF LIVING FACTOR, CAPPING THE COST OF LIVING FACTOR, OR ALTERNATIVE METHODS TO ACCOUNT FOR THE COST OF LIVING, INCLUDING THROUGH CATEGORICAL FUNDING. A RECOMMENDATION CONCERNING A REVISED COST OF LIVING FACTOR MUST BE ABLE TO REGULARLY CHANGE AS A RESULT OF THE BIENNIAL COST OF LIVING STUDY."

Below is a diagram of the formula used to calculate funding for each Colorado school district. Click a part of the diagram to learn more.



Cost of Living: Develop Initial Set of Proposals

Purpose of the Survey: To collect feedback and input on the Cost of Living Adjustment

- Participation: 13 out of 20 Task Force Members
- Responses(Survey Results):
- **Discussion**



- Complete Multiplicative Indexes Pre Read
- Compile/Model Cost of Living



Recap of today's discussions



Our next *Tentative* meeting is October 31, 2023, 9 am- 1 pm